

Benefits for Central and Eastern European (CEE) economies from the cooperation mechanisms in the RES-Directive

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The Directive proposal: targets and flexibility measures

Impact of cooperation mechanisms on Central and Eastern European Economies



<u>Renewable energy sources (RES)...</u>

- reduce CO₂ emissions
- decrease import dependency by diversifying sources of production
- create competitive industries with lead market potential.

<u>Recent</u> policy developments in Europe ...

7 December 2005 & 23 January 2008	The Commission publishes evaluation of support schemes " The support of electricity from renewable energy sources"
10 January 2007	The Commission publishes the Renewable Energy Road Map (COM (2006) 848 final)
9 March 2007	 The Council of the European Union agrees → to increase RES-share in EU energy mix up to 20% by 2020 → on binding overall RES target for each Member State → National targets covering the whole energy sector. → Minimum 10% biofuels in each Member State.

23 January 2008 ... The Commission publishes the <u>Proposal of the new RES directive</u> the overall 20% target for RES was broken down into **national RES targets** for 2020 ...

I. Point of departure

Main policy instruments used in EU Member States and their past success



Dominating support schemes for RES-E in the EU



- Feed-in tariff
- Quota / TGC
- Feed-in tariff and Quota / TGC
- Tax incentives / Investment grants
- Other system

A clear majority of EU countries uses feed-in tariffs as main instrument 6 countries have implemented a quota obligation with TGCs



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The support of electricity from renewable energy sources

"This report presents an updated review of the performance of support schemes using the same indicators presented in the 2005 report. It finds that, as in 2005, welladapted feed in tariff regimes are generally the most efficient and effective support schemes for promoting renewable electricity."

Indicator used: absolute growth of normalised generation as ratio of the additional potential

$$\mathsf{E}_{n}^{i} = \frac{\mathsf{G}_{n}^{i} - \mathsf{G}_{n-1}^{i}}{\mathsf{ADD} - \mathsf{POT}_{n}^{i}}$$

E i
nEffectiveness indicator for RES technology i for the year nG i
nExisting electricity generation potential by RES technology i in year nADD-POT
hAdditional generation potential of RES technology i in year n until 2020

Effectiveness for wind on-shore in the period 1998-2006 in EU-27



1. Long run marginal costs of different technologies based on

$$C = C_{VARIABLE} + \frac{C_{FIX}}{q_{el}} = \left(C_{FUEL} + \frac{C_{O\&M}}{H} * 1000\right) + \frac{1000 * I * CRF}{H}$$

$$CRF = \frac{z * (1 + z)^{PT}}{\left[(1 + z)^{PT} - 1 \right]}$$

PT: payback time - 15 yearsZ: interest rate - 6.5%H: Full load hours

2. Support level in different countries – levelised to a uniform duration of the instrument given by the lifetime

Support level vs. costs for wind on-shore in the EU



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Indicators showing effectiveness and efficiency of policies

- Central indicators for the political discussion
- 1. Effectiveness: Unbiased measure for the increase of generation capacity of a technology
- 2. Annuity of the investment as indicator for the economic efficiency of the support instrument

Thereby "annuity of the investment" takes account of:

• the duration of support

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- country specific cost-resource conditions
- the interest rate in different countries

$$A = \frac{i}{(1 - (1 + i)^{-n})} * \sum_{t=1}^{n} \frac{\text{Cash Inflows}_{t} - \text{Cash Outflows}_{t}}{(1 + i)^{t}}$$

A= annuity; i=interest rate; t=year; n=technical lifetime



Correlating the annuity of the investment with the effectiveness indicator

Efficiency of policy schemes from a consumers viewpoint



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General conclusions on past experiences

- Not the **expected profit** but the **potential risk** determines the effectiveness!
- A **stable planning** is important to create a sound investment climate and to lower social costs as a result of lower risk premium.
- Technology specific instruments are superior to technology neutral instruments by helping to reduce the policy costs and to support a larger technology portfolio.
- Administrative barriers can have a significant impact on the effectiveness of an instrument.
- Effective instruments for RES-E support are frequently economically efficient as well!

II. The Directive proposal: 2020-targets and flexibility measures



Future perspectives: a scenario on how to meet the challenge

Green-X balanced scenario

Renewable Energy Roadmap

(European Commission, January 2007) European Union







National RES targets for 2020 - the proposed definition



How the European Commission set the targets ... "FLAT RATE" & "GDP-Variation" ... i.e.: RES-target₂₀₂₀ = RES_{2005%} + 50% *RES_{NEW %} + 50%*"RES_{NEW %} GDP-weighting"-"first mover bonus"

Rationale for flexibility between Member States

► Renewable energy potentials are distributed unevenly across Europe.

► A trading option could help MS with low RE potential to achieve their targets at lower societal cost (depending on the trade design).

Potentially, this could lead to lower overall costs for reaching the European 2020 targets (2-8 bn €/a according to Directive impact assessment).

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Besides the possible benefits of flexibility there are also risks:

Main Challenges:

► National governments need national targets and action plans to deliver necessary regime for planning, grid access, balancing and congestion management

Investment risk to be minimised in a potentially complex policy environment

One support price creates potentially large windfall profits of up to 30 bn €/a and fails to support technology portfolio In order to **tap potential efficiency gains** but **avoid large windfall profits** flexibility should be implemented between Member States for example based on:

Bilateral agreements at government level

Joined project based investments authorised by Member States

In this case currently functioning national support systems will not be undermined and

national governments have the information to deliver necessary regime for planning, grid access, balancing and congestion management



III. Impacts for CEE countries



Who are the importers / exporters?



Key figures on costs and benefits in New Member States



Key indicators on costs & benefits ... referring to target achievement <u>Cumulative</u> (2006 to 2020) figures - referring to NEW RES plants (installed 2006 to 2020)

Central and Eastern European countries generally belong to the group of exporting countries under the Directive proposal

It is likely that ca. 20% of the additional generation until 2020 would be "exported" based on government agreements

In this way RES will be generated in CEE countries, whereas a substantial part of support is from importing countries \rightarrow additional investments (ca. 1 billion \notin/a) create additional benefits in CEE countries

Resulting energy economic benefits have positive impacts on GDP and employment in New Member States – exact level will depend on the actual implementation details of MS transfers and on the competitiveness of key manufacturing industries



Exporting countries could obtain assistance from importing countries when designing their regime for planning, grid access, balancing and congestion management

Creating a favorable investment climate will help to create economies of scale in exporting countries.

Larger markets increase the changes for building a domestic manufacturing industry for RES plants in exporting countries

 \rightarrow Cooperation mechanisms creates an accelerator effect for macro-economic development caused by renewables

 \rightarrow Cooperation mechanisms can help to turn investments into RES projects into industrial development

Thank you for your attention

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